

TEXAS DEPARTMENT OF HOUSING AND COMMUNITY AFFAIRS

BOARD OF DIRECTORS MEETING

John H. Reagan Building
Room 140
105 West 15th Street
Austin, Texas

January 23, 2014
10:00 a.m.

MEMBERS:

J. PAUL OXER, Chair
JUAN MUÑOZ, Vice-Chair
J. MARK McWATTERS, Member
LESLIE BINGHAM ESCAREÑO, Member
LOWELL KEIG, Member
ROBERT THOMAS, Member
TOM GANN, Member

TIMOTHY K. IRVINE, Executive Director

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2 MR. OXER: Good morning, everyone. I'd like to
3 welcome you to the January 23 meeting of the Texas
4 Department of Housing and Community Affairs Governing
5 Board. Hopefully everybody had a joyous and safe holiday,
6 refreshed and ready for 2014. Time to get back to work.

7 So we'll open, as we do, with our roll call
8 here. Ms. Bingham?

9 MS. BINGHAM ESCAREÑO: Here.

10 MR. OXER: Mr. Gann?

11 MR. GANN: Here.

12 MR. OXER: Professor McWatters?

13 MR. McWATTERS: Here.

14 MR. OXER: Dr. Muñoz?

15 DR. MUÑOZ: Present.

16 MR. OXER: I am here. Mr. Thomas is not here
17 and won't be. We have five, we have a quorum, so we're in
18 business.

19 Tim, lead us in saluting the flags.

20 (Whereupon, the Pledge of Allegiance and the
21 Texas Allegiance were recited.)

22 MR. OXER: As we pointed out last, or I pointed
23 out at the last meeting in December, the Capitol Complex
24 here lost a friend in Don Jones, who was chief of staff
25 for Jose Menendez. I think we have a memorial resolution

1 in his honor that we would like to consider, so do we have
2 that to read? Michael, please read that resolution.

3 MR. LYTTLE: The memorial resolution in honor
4 of Don Jones reads as follows:

5 "Whereas, the Government Board and the staff of
6 the Texas Department of Housing and Community Affairs were
7 deeply saddened to learn of the passing on December 11,
8 2013 of Don Jones, Chief of Staff for the Honorable Jose
9 Menendez, State Representative for Texas House District
10 124;

11 "And whereas, Mr. Jones was a longtime
12 legislative staff member who was deeply involved in many
13 aspects of affordable housing and programs serving
14 veterans and the homeless, and a person who provided who
15 provided keen oversight of the Department;

16 "And whereas, Mr. Jones work tirelessly to help
17 improve the quality of state government programs which
18 serve low-income Texans;

19 "And whereas, Mr. Jones's many years of
20 service, both to our nation, as a veteran in the United
21 States Army, and to the State of Texas through his work in
22 the Texas Legislature, have left a positive and indelible
23 mark to the great benefit of countless Americans and
24 Texas;

25 "Now, therefore, it is hereby resolved that the

1 Governing Board of the Texas Department of Housing and
2 Community Affairs adopts this memorial resolution
3 expressing its gratitude for Don Jones's many
4 contributions to the Department and the State of Texas and
5 directs that it be certified by the secretary of the
6 Department and delivered to his family, and further
7 resolved that this Governing Board extends its sincerest
8 condolences to the family of Mr. Jones and to
9 Representative Menendez for their loss."

10 MR. OXER: Good. Thanks, Michael. I think
11 we'd call for a formal vote on it. Without a comment, do
12 I hear a motion to consider?

13 MS. BINGHAM ESCAREÑO: Move to so resolve.

14 MR. OXER: Okay. Motion by Ms. Bingham to
15 approve the resolution read by Michael. Second?

16 DR. MUÑOZ: Second.

17 MR. OXER: Second by Dr. Muñoz. All in favor?

18 (A chorus of ayes.)

19 MR. OXER: And opposed?

20 (No response.)

21 MR. OXER: There are none, of course.

22 Dwight, we sure do appreciate you coming by and
23 pass our best on to Jose and give him our best. Tell him
24 we'll be there when he needs us to.

25 MR. LYTTLE: Mr. Chairman, excuse me. I just

1 wanted to mention to Dwight that we're going to be getting
2 the resolution printed out on special paper and framed,
3 and I'll make sure that we get that hand-delivered to your
4 office, copies for both Representative Menendez and for
5 Don's family.

6 MR. OXER: Okay. Well, let's get on to our
7 formal workings here now. On the consent agenda, I'd like
8 to pull item 1(g) and 1(n). I understand we have comment
9 that's been requested on those. It's easier for us to
10 pull those and consider those individually and receive
11 comment on it. Are there any other items that members of
12 the Board would like to pull on the consent agenda?

13 DR. MUÑOZ: I just have one question.

14 MR. OXER: Dr. Muñoz.

15 DR. MUÑOZ: Cameron, on the item related to
16 migrant laborers, just one question, were there any
17 substantive -- there wasn't a redline version of the
18 previous copy, were there any substantive changes to that?

19 MR. IRVINE: None of which I'm aware, sir.

20 DR. MUÑOZ: That's all.

21 MR. IRVINE: Brooke, did you have a comment on
22 that?

23 MS. BOSTON: I was going to answer no.

24 MR. OXER: In that case, motion to consider the
25 consent agenda.

1 MS. BINGHAM ESCAREÑO: Mr. Chair, I move to
2 approve the consent agenda, with the exception of items
3 (g) and (n) that will be taken separately.

4 MR. OXER: Motion by Ms. Bingham.

5 MR. GANN: Second.

6 MR. OXER: Second by Mr. Gann. I will accept
7 comment. There appears to be no other public comment.

8 MS. DEANE: Mr. Chair, I just wanted to make
9 one comment, not to pull anything off or make any changes,
10 but I just want to make sure that everyone is aware of
11 1(c) which is the new public comment procedures. Those
12 are being adopted, so they will be in effect at the next
13 meeting, and while they still require that items that you
14 want to provide to the Board be given to staff in advance
15 of the meeting so we can include it in the Board book, it
16 still also has provisions that if there is something that
17 you couldn't provide to us ahead of time, you can bring it
18 to the meeting. It's at the discretion of the Board as to
19 whether they'll accept it.

20 The new part is that if you're going to do
21 that, you must provide those documents to staff prior to
22 the meeting so staff can organize those documents and make
23 the chair aware of what is going to be offered from the
24 floor. And so what we have set up is if you will provide
25 your documents to whoever happens to be sitting right

1 there in this box, right here, just bring your items up
2 there before the meeting starts and hand them tot he
3 individual, whoever that might be, that's sitting in this
4 box, and that individual will organize those documents and
5 bring them to the attention of the chair. I didn't want
6 anyone to be caught flat-footed at the meeting next time.

7 MR. OXER: But the point is you cannot bring
8 those when you come to speak, you can't say we have some
9 things to distribute, they have to be here early so we
10 have some time for consideration on those. Is that clear,
11 Barbara?

12 MS. DEANE: Yes. Thank you.

13 MR. OXER: A motion by Mr. Bingham, second by
14 Mr. Gann to accept the consent agenda with the exception
15 of 1(g) and 1(n). All in favor?

16 (A chorus of ayes.)

17 MR. OXER: Opposed?

18 (No response.)

19 MR. OXER: There are none.

20 Let's take item 1(g) first. Michael.

21 MR. DeYOUNG: Michael DeYoung, Community
22 Affairs Division director.

23 Item 1(g) is the GSBG Discretionary grant. I'll
24 do some historical review for you. The State of Texas
25 receives about \$30 million a year for Community Services

1 Block Grant. Of that amount, about 5 percent is set aside
2 for state discretionary uses. Almost a year and two
3 months ago we met with the Strategic Planning Committee to
4 discuss what do we do with that 5 percent, what's our
5 strategic vision over the next few years, and at the time
6 we focused on a strategy of setting aside in two-year
7 increments to pick a focus.

8 This is the second year of the focus on
9 homelessness, so you'll see in this item on the third page
10 of the agenda, it begins on the third page and rolls over
11 to the fourth page, the different categories that we
12 propose to set aside funds for out of
13 CSBG Discretionary: Native-American populations and
14 Migrant and Seasonal Farmworkers of \$200,000; intensive
15 community action agency support, this is to go agencies
16 that are in need of additional management assistance;
17 homeless initiatives which was the focus for the two-year
18 period of about \$500,000.

19 We also do some Section 8 support for local
20 operators. We are, as you can remember, the public
21 housing authority for many small communities that have a
22 small number of vouchers, and we perform a series of
23 administrative duties for them, and we need to bolster the
24 Section 8 program with a few dollars. That dollar figure
25 has gone down as we've realized some cost savings through

1 employee attrition, some decisions by HUD, and so that
2 figure continues to decline and we're seeing that figure
3 continue to decline over the last few months.

4 We also have an initiative at the
5 federal level called ROMA. It's a system of management
6 and evaluation of community action agencies that is going
7 to take a year or two years to get all the agencies across
8 the State of Texas up to speed on. We set aside about
9 \$300,000 for that. It is very complex, it takes a lot of
10 training. Each agency has to have someone certified in a
11 management evaluation process that evaluates your results,
12 what's called a community needs assessment which looks out
13 over a five-year period what the needs of the community
14 are and analyzes how those dollars are spent and where the
15 focus is for that community action agency.

16 And then we also have some smaller funds for
17 disaster recovery and the Texas Interagency Council on the
18 Homeless which is a committee that is formed by the
19 governor and TDHCA is primarily responsible for leading
20 the cause all across the state, in combination with about
21 ten or eleven other state agencies, but we've taken the
22 lead, we've been assigned the lead role in helping to
23 collaborate on programs that all the agencies administer
24 that impact persons experiencing homelessness.

25 So you have before you the proposal for the

1 discretionary dollars for this next year, and I believe we
2 have two individuals who would like to comment on this
3 item.

4 DR. MUÑOZ: Michael, I have a question before
5 you leave. I'm just curious, there isn't a lot of detail
6 on this ROMA initiative, but fortunately, it's the second
7 largest line item allocation, only second to very
8 explicitly homeless initiatives. What's the justification
9 for that \$300,000 allocation? How did you determine that
10 figure?

11 MR. DeYOUNG: The \$300,000?

12 DR. MUÑOZ: Sure.

13 MR. DeYOUNG: There's a few staff people, we
14 have one currently certified ROMA trainer and we're trying
15 to get two more certified ROMA trainers, so we have staff
16 costs. Also, over the last three or four years, the
17 federal agency that administers the CSBG grant, Health and
18 Human Services, has allowed the training costs for our
19 staff to be charged to CSBG Discretionary. As the CSBG
20 Discretionary dollars had gone during the sequestration
21 period, we've had to shift more costs over for one
22 trainer. Now that we're going to two and three trainers,
23 because we have 43 agencies that need to be proficient at
24 this system, we are going to see an increase in staff
25 costs, we're also going to see an increase in travel costs

1 for those staff because we're going to be going to those
2 community action agencies.

3 The training program, this is not a one-day
4 training. We have to get one person at 43 different
5 agencies through what is essentially a two-week training
6 course for them to become proficient at it, and then we
7 monitor their results at the local level. So they put
8 together a community needs assessment, they file a CAP
9 plan, community action plan for the year. It sets targets
10 for their performance, we're analyzing those targets
11 monthly, and then if we see a dip in performance, we're
12 going to have to go out, along with additional partner
13 trainers from the Texas Association of Community Action
14 Agencies in order to draft a quality improvement plan so
15 they can meet their targets, meet their goals, and fulfill
16 the needs of their community needs assessment.

17 Is the \$300,000 figure exact? We don't know.
18 We don't know how many of these trainings that we'll have
19 to do. We anticipate at least a quarter of our agencies
20 will probably need a visit at one point in time during the
21 year. Those could be a week long to do an analysis on how
22 are they collecting data, how are they reporting data, are
23 they using the ROMA model correctly. So it's a
24 statistical estimate. We hope it won't be that high, but
25 I think we've padded the figure so that if we have to do

1 an extensive amount of training that we'll be able to
2 address all the needs.

3 MR. OXER: So it's likely not to be any higher
4 than that.

5 MR. DeYOUNG: I do not envision it going above
6 \$300,000. It could end up at \$200,000, it's quite
7 possible. We are working with TACAA, the Texas
8 Association of Community Action Agencies, headed by Stella
9 Rodriguez, and TDHCA and we are all pushing to get as many
10 certified trainers so that we can have a network of
11 trainers so that it does not rely just on TDHCA to go out.

12 We'd like to see a trainer in the western part of the
13 state, we have one in East Texas, we have one in the
14 Dallas-Fort Worth area, TDHCA has the Austin area covered,
15 we're looking to get one in the Lower Valley. We're
16 trying to get a network so that the costs do come down
17 over time and that we can rapidly respond to any needs.

18 DR. MUÑOZ: I appreciate that, that's very
19 helpful. You know, in the totality of the budgets managed
20 by the agency, \$1.6 million is significant but not the
21 largest figure that the agency deals with, but when you're
22 some of these organizations, \$200,000, \$50,000, some of
23 these non-profits, community action agencies, these are
24 significant amounts. So if it isn't \$300,000, I hope we
25 figure out a way to fold back the balance into one of

1 these other line item areas.

2 MR. DeYOUNG: Yes, and I think we crafted the
3 item to be somewhat flexible in that if we have a
4 significant source of funds that goes unused that we would
5 come back to the Board for direction on where do we move
6 from here. One of the things that did change, the dollar
7 figure for Migrant and Seasonal Farmworkers and Native
8 American Populations did not change. We did add \$50,000
9 to the Disaster Relief Fund. That's a fund that's been
10 relied on heavily over the last two or three years as
11 drought conditions have persisted and during the Bastrop
12 fires and other fires around the state, so we've added
13 \$50,000 there. In reality we haven't expended that much
14 always, and so those dollars have become available, so
15 we'll be flexible.

16 MR. OXER: So it's a fair statement, though, I
17 would guess that there's very little money in TDHCA that
18 languishes unused.

19 MR. DeYOUNG: Correct.

20 MR. OXER: Okay. So the purpose of the
21 resolution is to consider that to approve that focus.

22 MR. DeYOUNG: Approve that continued focus on
23 homelessness for the remainder of the year, and then we'll
24 begin talking about what do we do over the next two years,
25 but staff has maintained for Migrant Seasonal Farmworkers

1 and Native Americans the level of \$200,000, and I think
2 that's fairly static at this point that we continue.
3 That's always been a population that we've made sure that
4 has CSBG Discretionary. And I will bring up, as some of
5 the speakers may say, we're one of the few states that
6 does this, that sets aside funds for Migrant and Seasonal
7 Farm workers and Native American Populations from CSBG
8 grant, and we intend to do so.

9 MR. OXER: All right. Motion to consider?

10 DR. MUÑOZ: So moved.

11 MR. OXER: Motion by Dr. Muñoz to move staff
12 recommendation. Is there a second?

13 MR. GANN: Second.

14 MR. OXER: Second by Mr. Gann. Public comment?
15 Anybody want to say anything?

16 MS. McDONALD: Good morning. I'm Kathy
17 McDonald from the Urban Intertribal Center. I'm the
18 employment and training director, and I'm here to speak on
19 behalf to the American Indian community in the Dallas-Fort
20 Worth area that is a subrecipient of the CSBG
21 Discretionary grant.

22 We are so grateful that we're still in the
23 budget. I'm here to speak to say please keep us in the
24 budget. I've been with the center for 18 years and my
25 focus there has been trying to work on the challenges for

1 self-sufficiency in the areas of poverty, unemployment and
2 lack of education. Right now a quarter of the American
3 Indian population lives in poverty. The census reported
4 that 27 percent of American Indian families are living in
5 poverty and in some areas it's as high as 40 percent,
6 which would be the more rural tribal areas. Our
7 unemployment rates with the American Indian population
8 range from 14.4 percent, as high as 35 percent. Again,
9 those reflect the more rural.

10 And regarding education, an American Indian
11 population with regards to high school diploma or GED is
12 at 71 percent versus 81 percent of the general population.
13 A bachelor's degree for American Indian population they
14 come in at 11.5 percent, and the general population is at
15 24.4 percent. So there are great disparities in these
16 three areas, so we need the continued support.

17 And Texas ranks number five in the whole United
18 States of number of American Indians living here. We
19 follow California, Oklahoma, Arizona and New Mexico, so
20 we're fifth, and sometimes we're fourth but lately we've
21 been fifth. Out of that population, 120 different tribes
22 are represented here in the State of Texas. The Dallas-
23 Fort Worth area has 43,000 American Indians that declared
24 Indian alone on the census in 2010. That covers the
25 eleven counties that we serve, so the \$100,000 that we got

1 last year goes a long way, and we really need it, it's
2 vital to the work that we do with the American Indian
3 community.

4 We are a one-stop shop, we have employment
5 training and we have medical, dental and mental health,
6 and on our shoestring budget we do some really great
7 things, so I want to invite you all out if you're ever in
8 Dallas. I will give you a tour of our center and let you
9 see the good things we're doing, and please consider us
10 for your 2015 budget as well.

11 So thank you for your time and your
12 consideration, and I have cards if anybody wants a
13 business card. Thank you.

14 MR. OXER: Great. Thanks for your comments.
15 Is there any more?

16 MR. MARTIN: Good morning. I'm Ken Martin from
17 the Texas Homeless Network. I wanted to thank you, first
18 of all, for the two grants we received in the last year's
19 CSBG competition, that we received two \$300,000 grants in
20 the homeless initiatives and the local homeless
21 initiatives project.

22 And I'm here to report to you that we're on
23 track to accomplish what we said that we would do in those
24 two grants, and we believe that -- in the interest of
25 time, I want to apologize, first of all, I had some

1 beautiful printouts, I did not understand the rule that
2 everybody needs a copy of that, so I'll make sure that the
3 staff has a copy of this. We did meet with the staff
4 yesterday and went over this with them also. We believe
5 that we're on a roll and that if we are able to continue
6 with the funding through the next year, we'll be able to
7 further prepare all of the continuums of care in Texas to
8 receive ESG funding and then disburse it as they see fit
9 in their own community.

10 I feel kind of like that mechanic who calls you
11 and says: You know, I told you this, and that's true, I
12 need to fix it, but when we opened it up, I found all
13 these other problems.

14 MR. OXER: As long as it's not your surgeon
15 saying that.

16 (General laughter.)

17 MR. MARTIN: And it's not so much it's
18 problems, but this is a new direction for many of the
19 continuums of care, and we're finding that there are a
20 host of issues that would make it more difficult for them
21 to distribute ESG funding. We believe with an additional
22 year of funding we will be able to fully prepare all of
23 the continuums of care, the twelve continuums of care
24 around the state to fully do that. And the original
25 intent of the funding was to build capacity for more

1 projects to go the U.S. Department of Housing and Urban
2 Development for funding.

3 Since HUD said no new projects for the next
4 year, the Department wisely, I think, switched the focus
5 of the funding to get the continuums ready for the ESG,
6 however, we are anticipating that at some point down the
7 road we will have funding for new projects from the
8 federal government, and we would still like to go build
9 capacity for those new projects among non-profit agencies.
10 So that's kind of what we see for the future for both of
11 these grants. We'll be able to expand exponentially, I
12 believe, the amount of capacity that people have.

13 And one final thing is I do applaud the staff's
14 recommendation on the TICH. I think that body does need
15 some staff support and I really appreciate the staff's
16 forethought in that.

17 Any questions?

18 MR. OXER: Any questions of Mr. Martin?

19 (No response.)

20 MR. OXER: Thanks, Mr. Martin.

21 Okay. We have a motion by Ms. Bingham, second
22 by Mr. Gann.

23 You've got to be brave, step up if you've got
24 something to say.

25 MS. RODRIGUEZ: Sorry about that for the

1 hesitation. Stella Rodriguez with the Texas Association
2 of Community Action Agencies.

3 I wasn't planning to comment but since this was
4 taken off the consent agenda, I just wanted to reiterate
5 what Michael DeYoung spoke about with the ROMA initiative.

6 That is a directive from the U.S. Department of Health
7 and Human Services encouraging the state associations and
8 the state CSBG offices to partner together to get all the
9 agencies up to speed. You know, it's not just getting
10 them up to speed, but their staff turnover, and so it's a
11 constant training effort. And so we're pleased to be
12 partnering with the state with its initiative.

13 Again, it is a directive from HHS and we see a
14 one-year rollout to get everyone and then we actually
15 anticipate seeing what's called ROMA Next Generation that
16 the feds are working on as well. So in support of that
17 initiative. Thank you.

18 MR. OXER: Any questions?

19 (No response.)

20 MR. OXER: And everybody, when you come up to
21 speak, don't forget to sign in. Just one more little
22 reminder, front row on our left up here from the inside to
23 the outside are the seats for those who wish to speak on
24 any particular item that's being covered.

25 All right. We have a motion by Dr. Muñoz,

1 second by Mr. Gann to accept staff recommendation on 1(g).

2 There's been public comment. All in favor?

3 (A chorus of ayes.)

4 MR. OXER: Opposed?

5 (No response.)

6 MR. OXER: There are none.

7 Okay. Item 1(n), Marni.

8 MS. HOLLOWAY: Good morning, Chairman Oxer and
9 members of the Board. I'm Marni Holloway, I am the
10 director of the Neighborhood Stabilization Program.

11 Item 1(n) seeks to create a structure and
12 contracting authority to provide continued support for
13 land bank programs. Land banking is a unique activity to
14 NSP and the tool has been used in a number of different
15 ways by entities across the state. Four of the entities
16 we're working with are using land bank funds basically to
17 finance land for their own future development, so they
18 have received zero interest deferred payable loans in
19 order to capture and hold land that they will use over the
20 next I think we're at five years now on most of the
21 contracts.

22 MR. OXER: Is there a limit to those contracts,
23 Marni?

24 MS. HOLLOWAY: I'm sorry?

25 MR. OXER: Is there a limit to the term on

1 those contracts?

2 MS. HOLLOWAY: All of our land bank contracts
3 are expiring in 2019. There is some new guidance from HUD
4 that may allow us to extend that period, but as is typical
5 of NSP, it's a little tidbit of information but not
6 necessarily what to do with it, so we're still waiting for
7 the full closeout notice.

8 MR. OXER: On that guidance.

9 MS. HOLLOWAY: Yes, absolutely.

10 Two other organizations that we're working
11 with, the Texas State Affordable Housing Corporation and
12 the City of Port Arthur, are actually operating land bank
13 programs. They have purchased portfolios of property that
14 they're making available to local partners, to other
15 organizations in their communities for those local
16 partners' redevelopment activities. So rather than buying
17 land that they're going to build on themselves, they've
18 bought land that they're making available to others.

19 Operating a program has costs that don't happen
20 when you're just holding land for future development.
21 They're working with local partners on application
22 processes, development plans, qualifying homebuyers, so
23 they have these continuing expenses. The item before you
24 delineates those two categories.

25 For organizations that are holding land for

1 their own use, they really don't have any expenses and
2 they won't have until they get ready to sell the house.
3 There may be mowing, something like that, but they're
4 fairly small. Rather than creating a very complicated
5 structure for those entities, we are proposing to treat
6 them as the developers they truly are for this second
7 phase of the land bank project. They will be using their
8 own funds or some other source of funds to build on that
9 land. We're proposing basically just a twist on our
10 program structure that treats them as developers for that
11 portion so that they can recover all of their costs at
12 that homebuyer sale. That's how it works for that group.

13 For the City of Port Arthur and the Texas State
14 Affordable Housing Corporation, they won't have that
15 opportunity. They aren't developing those properties,
16 they're just making those properties available to other
17 entities. So that the proposal before you seeks to create
18 a structure that will allow us to continue to support
19 their operations through administrative and activity
20 delivery funds that will cover all of those check boxes
21 and things that we need to get through on a regular basis,
22 but also their mowing and insurance and those kinds of
23 costs moving forward.

24 We haven't set a budget here. That is because
25 there are still some things that we need to work through

1 with both organizations until we get to the final number.

2 Both organizations have land bank plans, both of those
3 land bank plans need some work and they need to have some
4 solid dates set to them so we all know what our milestones
5 are moving forward. Also, for both organizations we need
6 to do some work on exactly what their administrative needs
7 are moving forward, and this will actually be an annual
8 process. So what this item seeks is your approval of that
9 plan in order to support those types of land bank
10 entities.

11 Questions?

12 MR. OXER: Any questions from the Board? I
13 have a question. On the ones that land bank with the
14 intent to provide that property to offer for projects that
15 we would ultimately support, ultimately, how is that
16 property transferred, and are the legal costs associated
17 with maintaining the title and that sort of thing and the
18 later transfer of the title to the new owner, or unless
19 it's leased, even the leasing, those sorts of things, is
20 that part of the cost of maintaining a property in the
21 land bank?

22 MS. HOLLOWAY: So we have already covered the
23 costs through the land bank for the initial acquisition of
24 the property, and costs that are tied to a homebuyer
25 transaction later would come from that homebuyer

1 transaction. We've let it a little loose here, in part
2 because if we, TDHCA, through our NSP program are
3 financing the construction on that property through that
4 local partner -- because we've already started doing
5 that -- we actually have two pots of funds into that
6 property and are covering funds with NSP dollars but with
7 a different kind of NSP dollar. Did I just make it worse?

8 MR. OXER: No. Actually, so what you're saying
9 is that you've covered the cost of the acquisition of the
10 property, you've covered the cost of the cap ex on the
11 maintenance of the operation of the land bank, and this is
12 an effort to cover the op ex on it.

13 MS. HOLLOWAY: Basically.

14 MR. OXER: Good. A motion we consider?

15 DR. MUÑOZ: So moved.

16 MR. OXER: Motion by Dr. Muñoz on staff
17 recommendation. Is there a second?

18 MS. BINGHAM ESCAREÑO: Second.

19 MR. McWATTERS: Second.

20 MR. OXER: We'll let Professor McWatters have
21 that one. We have public comment.

22 MR. DANENFELZER: Good morning, Mr. Chairman
23 and Board members. I'm David Danenfelzer, manager of
24 Multifamily Development at the Texas State Affordable
25 Housing Corporation. I've been asked to speak on behalf

1 of Mr. David Long, our president, on this agenda item 1(n)
2 regarding the Neighborhood Stabilization Program. I
3 apologize, allergies have been bugging me for weeks.

4 MR. OXER: I don't know if there's anybody in
5 this room that doesn't have that.

6 MR. DANENFELZER: Most people in Austin and
7 Texas at this point.

8 TSAHC has been a land bank partner with TDHCA's
9 NSP program since its inception. We are a subrecipient of
10 over \$6.25 million in NSP land banking funds which we have
11 used to acquire over 250 properties statewide. As
12 described in the Board book writeup, we are defined as a
13 land bank program entity, that is, we hold properties,
14 covering ongoing holding costs and upkeep, while our local
15 partners or developers perform rehab and construction
16 activities on those sites. When redevelopment is
17 completed, homes are offered for sale to low and moderate
18 income households.

19 Through August 16, 2013, TSAHC was reimbursed
20 under its existing contract with TDHCA for ongoing
21 expenses and administration of the properties acquired
22 under the contract. The proposal staff has put before you
23 appears to change how we will be reimbursed moving
24 forward. In reviewing the agenda item as presented,
25 TSAHC does not clearly understand staff's proposal for

1 ongoing reimbursement of land bank activities and
2 administrative costs.

3 It is our goal to ensure that all of our land
4 bank properties are completed and made available for
5 affordable housing. We want to continue working with
6 TDHCA staff to complete redevelopment within the time
7 frame of the NSP program. This is only possible if
8 sufficient funding is available for us to fulfill the
9 necessary land bank activities. We appreciate any further
10 explanation assurances from staff can provide regarding
11 the proposed changes.

12 That's the full amount that I was asked to read
13 into the record. As just a point of context, I did have a
14 brief minute to speak with Marni before the meeting. I do
15 think we have still a lot of questions at hand as to how
16 this will work moving forward, not simply the source of
17 funds but how the funds will be reimbursed. As one note,
18 I'll note we have not been reimbursed for our activities
19 since August 16 of 2013, so we have a significant amount
20 of accounts receivable outstanding, and we don't really
21 have a process of submitting draws at this time, and we
22 spend about \$6,000 a month to maintain the properties
23 we've purchased, so it is building quite rapidly for us.

24 But other than that, if there's any questions,
25 I'll be happy to answer them.

1 MR. OXER: Any questions from the Board?

2 (No response.)

3 MR. OXER: I have a quick question, Marni. So
4 they're carrying these costs, they've acquired properties,
5 TSAHC, for example, they've acquired properties and
6 they're in the process of doing this, the grants or the
7 financing that TDHCA would offer to help cover that cost
8 as they go.

9 MS. HOLLOWAY: Yes, sir.

10 MR. OXER: The costs that accumulate for the
11 property, when the property is transferred, is that
12 recovered in the transaction?

13 MS. HOLLOWAY: For those maintenance costs,
14 mowing, insurance, that kind of thing, no, they are not
15 recovered. Those funds are basically granted to the Texas
16 State Affordable Housing Corporation or the City of Port
17 Arthur. There is a potential to recover the actual
18 acquisition cost of a property. In general, what we're
19 seeing is, as land bank properties are sold, is that we're
20 not receiving program income from those, it's the entire
21 value of the lot. That \$11,000, \$15,000, in general is
22 the range, is going to homebuyers as down payment
23 assistance.

24 MR. OXER: So we're essentially deeding over
25 the lot to them.

1 MS. HOLLOWAY: And we are receiving a deferred
2 forgivable lien back and securing the affordability on the
3 property that way. The program income that we're
4 generating right now, and we've received about \$4 million
5 thus far, is coming from loan payments, those on
6 multifamily and single family activities. It's also
7 coming from loan payoffs from purchase and rehabilitation
8 or new construction activities where we have more funds in
9 the deal and someone is bringing in a third party lender.

10 MR. OXER: So the sub costs we have into each
11 one of the properties then becomes an investment that the
12 state is making to preserve the neighborhood, stabilize
13 the neighborhood.

14 MS. HOLLOWAY: Yes.

15 MR. OXER: This is the mechanics of how we're
16 stabilizing the neighborhood.

17 Any other questions from the Board? Any other
18 public comment?

19 (No response.)

20 MR. OXER: Motion by Dr. Muñoz and second by
21 Professor McWatters to approve staff recommendation. All
22 in favor?

23 (A chorus of ayes.)

24 MR. OXER: Opposed?

25 (No response.)

1 MR. OXER: There are none. Thanks, Marni.
2 Report items, that's covered in the consent
3 agenda. 2(a), Sandy.

4 MS. DONOHO: Good morning, Chairman Oxer, Board
5 members. For the record, I'm Sandy Donoho, director of
6 Internal Audit.

7 Item 2(a) is: Presentation, discussion and
8 possible of the 2013 audit results from the State
9 Auditor's Office.

10 As you know, the Department's governing
11 statutes require an annual audit of the Department's books
12 and accounts, an annual audit of the Housing Trust Fund,
13 and an audit of the financial statements of the Housing
14 Finance Division and the supplement bond schedules, which
15 is required by the bond indenture. This year, as in the
16 past couple of years, the State Auditor's Office performed
17 these audits for us under contract with the Department.
18 Verma Elliott, the audit manager, and Amadou N'gáide,
19 managing senior auditor, are here from the State Auditor's
20 Office to give you a brief overview of this work.

21 MS. ELLIOTT: Good morning, Chair, members.
22 I'm Verma Elliott. I was the audit manager for this
23 engagement.

24 The State Auditor's Office is required by
25 auditing standards to communicate with those charged with

1 governance, and this constitutes that communication. In
2 addition to this communication, we also emailed the Board
3 on December 30 a detailed communication required by
4 standards that identifies the details that we were
5 supposed to communicate with you regarding the engagement.

6 With me is Amadou N'gáide, and he will discuss
7 in detail briefly the results of the audit.

8 MR. N'GÁIDE: Good morning, Chairman, members.

9 MR. OXER: Good morning. Happy new year to
10 both of you.

11 MS. ELLIOTT: Happy new year.

12 MR. N'GÁIDE: Happy new year.

13 My name is Amadou N'Gáide, and I was the
14 project manager of the team that audited the financial
15 statements of the Department for fiscal year 2013, and in
16 our report, dated December 20, 2013, we concluded that the
17 Department's basic financial statements and the Revenue
18 Bond Program Enterprise Fund financial statements were
19 materially correct and fairly presented in accordance with
20 accounting principles generally accepted in the United
21 States.

22 We also concluded that the Department's
23 computation of the unencumbered fund balances of its
24 Housing Finance Division complied with the requirements of
25 the Texas Government Code. We also reviewed the federal

1 data schedule prepared by management and concluded that
2 the federal data schedule was fairly presented in relation
3 to the basic financial statements in fiscal year 2012.

4 We also performed agreed upon procedures to
5 verify, to compare the electronically submitted data to
6 the U.S. Department of Housing and Urban Development Real
7 Estate Assessment Center, compared that information to
8 hard copy documents, and we concluded that electronically
9 submitted information matched the hard copy documents.

10 We also issued a report on internal controls
11 over financial reporting and on compliance and other
12 matters, as required by auditing standards. In that
13 report we identified that the Department had not updated
14 an operating system on a server or installed patches to
15 help ensure the security of the information on that
16 server. This was an issue that was communicated to
17 management in fiscal year 2011 and fiscal year 2012.
18 Recently, after the completion of the project, I was
19 contacted by management and I was informed that the
20 operating system on that server has been updated and the
21 patches have been installed. Since this happened after
22 the audit, we have not performed any procedures to verify
23 the accuracy of that information.

24 As Sandy indicated, we've been performing this
25 audit for the past three years. I just would like to say

1 that we appreciate management's cooperation during the
2 course of these audits and we've developed a very good
3 working relationship. I just wanted you to know that, and
4 we did not have disagreements during the course of these
5 audits.

6 And this concludes my presentation, and I'll be
7 glad to answer any questions that you may have.

8 MR. OXER: Thanks, Amadou. Questions from the
9 Board? Any questions for our resident CPA?

10 (General talking and laughter.)

11 MR. OXER: Thanks, Amadou.

12 We have to formally adopt these results? Then
13 we'll have a motion to consider.

14 MS. BINGHAM ESCAREÑO: I'll move to approve.

15 MR. OXER: Okay. Motion by Ms. Bingham to
16 approve staff recommendation on item 2(a).

17 MR. GANN: Second.

18 MR. OXER: Second by Mr. Gann. Is there any
19 other comment? Sandy, do you have anything else to add?

20 MS. DONOHO: Not on this item, no.

21 MR. OXER: Good. All right. Motion by Ms.
22 Bingham, second by Mr. Gann. All in favor?

23 (A chorus of ayes.)

24 MR. OXER: Opposed?

25 (No response.)

1 MR. OXER: There are none. It's unanimous.
2 Thanks. 2(b).

3 MS. DONOHO: This is the report from the Audit
4 Committee. We had an Audit Committee meeting this
5 morning. We talked about a couple of things. The first
6 was our audit charter and the Board resolutions for
7 Internal Audit. These are required by the Institute for
8 Internal Auditors International Standards for the
9 Professional Practice of Internal Auditing -- that's a
10 mouthful -- and the U.S. Government Accountability
11 Office's Government Auditing Standards. We're required to
12 follow these standards for every audit. There's also a
13 state statute that requires that.

14 The standards require annual approval of the
15 Internal Audit Charter and the Board resolutions regarding
16 Internal Audit. The charter and the Board resolutions are
17 the same as last year. They were approved by the Audit
18 Committee this morning, and you just approved them on the
19 consent agenda, but I wanted to explain to you what they
20 were about.

21 We talked about the status of our Audit Work
22 Plan. We have six audits on the plan this year -- it may
23 feel like six years but it's six audits -- as well as a
24 contingency audit. We've completed one of these audits,
25 we have two underway, and there are three that we haven't

1 yet started. We've also completed our annual quality
2 self-assessment required by audit standards, as well as
3 our annual review and update of the charter and the Board
4 resolutions just discussed.

5 We've have two staffing shortages that we
6 expect will continue through the summer, with the
7 impending and most welcome arrival of a baby auditor. The
8 bad news is that could affect our plan, but we're
9 committed to working as hard as we can to get that plan
10 done. We will keep you apprised for progress, we may need
11 to modify the plan slightly, maybe in May, but I want to
12 see how far we can get before that happens.

13 MR. OXER: In course correction, or mid-course
14 correction.

15 MS. DONOHO: Yes, unavoidable mid-course
16 correction.

17 MR. OXER: Unavoidable. Things are changing.

18 MS. DONOHO: Right. We talked about recent
19 Internal Audit reports. There was an audit that we did of
20 loan processing which was a carryover from last year, and
21 an internal audit of the ethics program. We also talked
22 about the quality assurance and improvement program self-
23 assessment which is required by the standards. The
24 objective of that is to evaluate our independence and our
25 compliance with the definition of internal audit, the

1 standards and the code of ethics. We feel like we're in
2 compliance.

3 We talked about the two external audits that we
4 have had either completed or underway this year. One is
5 the SAO audits of our annual financial statements that you
6 just heard about. The other one is KPMG just finished
7 their work on our portion of the statewide audit of
8 federal funds. This year they looked at the Low Income
9 Housing Energy Assistance Program, or LIHEAP. The report
10 on that will be issued in March and we'll talk about that
11 in May.

12 We talked about the five prior audit issues
13 that we have; four have been implemented and one is still
14 pending. And also, the fraud hotline, we had 24 fraud
15 complaints so far this year; 17 of them were not under the
16 Department's jurisdiction. Of the seven that were, two
17 were investigated and closed, three were referred to the
18 State Auditor's Office, and we have two that are pending.

19 Are there any questions on the Audit Committee
20 meeting?

21 MR. OXER: Any questions of the Board? Ms.
22 Bingham, as chair of the Audit Committee, have you got any
23 other comments?

24 MS. BINGHAM ESCAREÑO: No. It was a very
25 smooth Audit Committee meeting. I think we handled all

1 items; there were no major concerns.

2 MR. OXER: Good. Okay. This is a report only?

3 MS. DONOHO: Yes. Thank you.

4 MR. OXER: All right. Thanks, Sandy.

5 Cameron.

6 MR. DORSEY: Good morning.

7 MR. OXER: Indeed. Happy new year.

8 MR. DORSEY: Yes. And hopefully I won't have
9 to utter the words "good afternoon."

10 (General laughter.)

11 MR. DORSEY: Item 3(a) kind of includes two
12 components, but really, I think they kind of go together.

13 Oh, sorry. Cameron Dorsey, director of Multifamily
14 Finance.

15 This item involves the possible ratification of
16 an award that we made right at the end of the year with
17 discretion that the executive director was provided
18 through Board action in some prior meetings. Given the
19 timing right at the end of the year and the need to
20 allocate credits by December 31 in order for it to be
21 validly allocated and not have to carry over into next
22 year, we asked the Board for that discretion and it was
23 granted.

24 I'm going to kind of go back to last meeting
25 and kind of walk you guys through this step by step. At

1 the last Board meeting, the Board took action on an item
2 with regard to a tax credit development, a 2012 tax credit
3 deal called Magnolia -- hold on -- Memorial Apartments.
4 I'm getting all the names mixed up here. Memorial
5 Apartments was a 2012 deal that was allocated about
6 \$885,000 in credit and they were up against a deadline.
7 The Board took action that basically resulted in them
8 having to meet that deadline by close of business on
9 December 27, and in the event that they were unable to,
10 that credit was effectively automatically rescinded and it
11 went back to our statewide pool of tax credits to allocate
12 during the 2013 calendar year.

13 So the \$885,000 was combined with about \$86,000
14 that we had left over from all the prior actions with
15 respect the 2013 9 percent cycle, to result in about
16 \$969,000 in credit. It was a pretty hefty amount of
17 credit to carry forward into 2014. We generally do the
18 best we can to allocate all of the credit available in the
19 year that we have it available.

20 In this particular instance, and as discussed
21 at the prior Board meeting, the next application on the
22 waiting list on the 2013 waiting list had requested about
23 \$1.4 million, it was for 120 units. The name of this
24 transaction is Bella Terra Apartments. It's located in
25 Brownsville, or would be located in Brownsville, and it is

1 a high opportunity area, new construction development, and
2 specifically they were requesting \$1,420,889. You can
3 imagine that \$969- as a substitute for the original
4 request of \$1.4 million left a pretty tremendous gap in
5 financing if they were to carry on 120 units.

6 At the same time, we wanted to ensure that we
7 preserved the Board's ability to choose the path that was
8 ultimately taken with respect to the allocation of those
9 credits, and there are two primary options. One is that
10 if you chose not to ratify and approve the amendment
11 today, what would happen to those \$969,000 in credit is
12 that they would be carried forward into the 2014 cycle,
13 and so we would have that money available to 2014
14 applications that are received prior to February 28 and we
15 would ultimately, hopefully, be able to allocate that
16 credit by the end of July, just as we will do with our
17 2014 tax credit ceiling.

18 The alternative option is to approve this
19 ratification and to approve the amendment that I'm about
20 to lay out, and that would allow this development to move
21 forward in an amended form and it possibly allows those
22 units to get on the ground faster. One important thing to
23 note is the prior development was located in Region 11 as
24 well, so we're putting the funding back into that same
25 region.

1 The amendment that has been requested is to
2 reduce the number of units from 120 units to 80 units.
3 It's a pretty big deal. Typically this is the type of
4 amendment that would cause a lot of stress from staff's
5 perspective because typically that would suggest that the
6 original allocation had some type of flaw in it and that
7 the original application wasn't viable. In this
8 particular instance, I don't think that's the case. The
9 limiting factor is that at the end of the day, on December
10 31, we didn't have \$1.4 million in credit to allocate, we
11 only had \$969,000, so 80 units from 120 units.

12 From a credit efficiency standpoint, I think
13 we're still in a pretty good position. We would be moving
14 from \$11,841 in credit per unit to just a 2.3 percent
15 increase in a per-unit basis, which makes a lot of sense.

16 You know, there are some fixed costs in any transaction,
17 so you lose a little bit of efficiency as you reduce the
18 unit size at a minimum. In addition, we end up with about
19 29 percent of the developer fee deferred, so it's not as
20 if they're requesting to go down to a number of units that
21 makes them completely whole on their developer fee the day
22 they convert to permanent. So from a credit efficiency
23 standpoint, I think staff felt real comfortable with the
24 move from 120 units to 80 units.

25 We've allowed some changes in the two prior

1 years for that last residual transaction, not this great
2 in magnitude, though. In 2012, our last allocation of the
3 year was the Residences at Solms Village. In that
4 particular instance, we were just about \$14,000 in credits
5 shy, so they were able to deal with it almost solely
6 through an increase in deferred developer fee. The
7 reality is at the end of the day, at the closing table, we
8 also had to deal with some issues on the HOME funding,
9 being in a second lien position with the first lien
10 lender, probably largely a result of not having been able
11 to allocate the full amount of credit, but relatively
12 minor in magnitude in terms of the actual change in the
13 deal.

14 In 2011, our last kind of residual deal at the
15 end of the day was Allegre Point, it's a deal in Austin
16 that I drive by on my way to my parents' house right off
17 of 35, and a really beautiful transaction. And they
18 requested \$2 million. Ultimately we were able to allocate
19 \$1.47 million, so we were over \$500,000 shy on that one.
20 That was a different time. In 2011 we kind of experienced
21 a pretty big increase in credit prices from the beginning
22 of the year to the end of the year, and so they were able
23 to fill the gap through a couple of different ways.

24 One is they requested \$2 million in HOME funds
25 that they hadn't originally requested. In addition to

1 that, they were able to get 10 cents higher pricing on
2 their tax credits, which was a pretty tremendous increase.

3 And they went with a different lender and a different
4 loan structure that allowed them to have an interest rate
5 that was 2 percent lower. I think the market was changing
6 as well, so it probably would have been lower anyway. But
7 they made these changes to fill the gap.

8 That's not really the environment we're in this
9 year, so you know, this transaction was able to -- I think
10 we're pretty much in the same position we were at the
11 beginning of the year with respect to their financing. If
12 anything, their interest rates have increased, not
13 decreased, et cetera. So there are limited options, and I
14 think that this amendment request, what they've
15 structured, probably is the most viable option to carry
16 out this transaction as a 2013 deal and possibly get units
17 on the ground faster.

18 In a normal circumstance, well, the return of
19 credit at the end of the year and how that's dealt with is
20 informed by a Treasury regulation, and basically, what it
21 tells us is that in order to be eligible for national year
22 in the year subsequent to the year you allocate credits,
23 you must allocate at least 99 percent of the credit you
24 allocate. The remaining 1 percent is the de minimis
25 exception. But then they have this other thing, because

1 \$969,000 is clearly more than 1 percent, it's about 1.5
2 percent of our ceiling, so the information I've given you
3 alone would suggest if you didn't approve this, then we
4 would lose out on national pool next year.

5 However, there's this rule in the Treasury
6 regulation called the Three-Month Rule, and basically, any
7 credit that is returned after September 30, the state can
8 decide whether or not to accept that as returned in that
9 calendar and use it in that calendar year, or can accept
10 it as effectively returned on January 1 of the subsequent
11 year, so as not to burden the state with trying to really
12 quickly have to allocate it to get up to that 99 percent
13 and then qualify for national pool the next year.

14 In this case, we're dealing with a situation
15 where we have a choice: we can accept it as returned,
16 allocate the credit to this deal, and keep moving forward
17 with it -- like I said, we executed that carryover just
18 before the end of the year -- and keep moving forward with
19 this deal, or accept that credit, the \$885,000 that was
20 returned from Memorial Apartments, we could accept that as
21 returned January 1 and use it in 2014. So anyway, the
22 rules and everything allow us these two distinct options.

23 At the time that the Board item was drafted,
24 staff had a neutral stance on the amendment, we hadn't
25 completed the underwriting and what-have-you. We have now

1 completed the full underwriting of the transaction. The
2 proposed amended transaction is financially viable. We
3 also did a preliminary review of the original transaction
4 just to make sure it would have been viable if the full
5 credit amount had been available to it. That is also the
6 case. The amended transaction would maintain the same
7 score, so it wouldn't affect their position in line or
8 kind of those issues with, all right, well, they wouldn't
9 have been the next transaction on the waiting list type of
10 thing.

11 So I think it's pretty clean if the Board
12 wanted to approve this amendment, and I don't think that
13 there's really a slippery slope issue involved in this
14 particular instance. As I've said, you know, we allowed
15 some minor changes to transactions in the two prior years,
16 prior to that we allowed even greater changes to get that
17 last residual credit allocated, and it is dealing with
18 just that last bit and it's really do we want to allocate
19 it or do we want to carry it forward and use it next year.

20 MR. OXER: Okay. Are there any questions of
21 the Board? Dr. Muñoz.

22 DR. MUÑOZ: Cameron, hearing your summary, it
23 claims that you would verify that these changes wouldn't
24 materially affect their ranking on the waiting list.

25 MR. DORSEY: That's true.

1 DR. MUÑOZ: So it said you'll verify this
2 assertion and present it at the time of the Board meeting.

3 MR. DORSEY: That's correct, and yes, it would
4 not affect the score.

5 DR. MUÑOZ: It did not.

6 MR. DORSEY: It did not.

7 MR. OXER: This is that presentation.

8 MR. DORSEY: Yes.

9 MR. OXER: So essentially, what we're looking
10 at is in the amendment, rather than coming back to you and
11 requesting an amendment where they changed the deal
12 because they had some economic stress, we asked them to
13 change it because we only had so many credits.

14 MR. DORSEY: Well, we didn't ask them to change
15 it. What we did was we said we haven't fully underwritten
16 the deal, and so there were still some possibilities on
17 the table for the deal to be financially viable with
18 \$969,000. Arguably, it would have been a stretch. What
19 we did was we allocated the credit via a carryover
20 agreement and commitment. We executed the carryover on
21 December 31. They submitted the amendment in early
22 January in order to resize the transaction.

23 We knew that there was a high likelihood that
24 this was how it was going to have to go, but we certainly
25 wanted to preserve -- if we hadn't signed that carryover

1 agreement, you guys wouldn't have an option right now.
2 What we really wanted to do was preserve that option,
3 particularly because we had talked about this possibility
4 at the previous meeting and I think it weighed on your
5 decision to not approve what the applicant for Memorial
6 Apartments was requesting at that previous meeting.

7 MR. OXER: So essentially what we're saying was
8 we had a certain amount, we'll preserve our options, but
9 here's what we've got left, come and get it if you can
10 make it work; if you can't, we'll keep the option to use
11 it in 2014.

12 MR. DORSEY: Exactly.

13 MR. OXER: Okay. Good. Any questions of the
14 Board?

15 (No response.)

16 MR. OXER: Motion to consider this item?

17 MR. GANN: Mr. Chairman, I appreciate the
18 presentation, and keep the presentation like it was and
19 approve the ratification and the amendment.

20 MR. OXER: Okay. Motion by Mr. Gann
21 essentially to approve staff recommendation on this.

22 MR. DORSEY: Well, staff was neutral on the
23 amendment.

24 MR. GANN: The presentation is what it is.

25 MR. OXER: The presentation and approve the

1 amendment.

2 MR. GANN: Ratification and the amendment.

3 MR. OXER: Basically to keep going where you
4 were headed. Right?

5 MR. GANN: Right.

6 MR. OXER: All right. Motion by Mr. Gann.

7 MR. McWATTERS: Second.

8 MR. OXER: There is a second by Professor
9 McWatters. There appears to be no public comment. Motion
10 by Mr. Gann, second by Professor McWatters. All in favor?

11 (A chorus of ayes.)

12 MR. OXER: And opposed?

13 (No response.)

14 MR. OXER: There are none, and it is unanimous.
15 You've got number 2(b).

16 MR. DORSEY: I'm going to let Jean do that one.

17 MR. OXER: 3(b), sorry about that.

18 MS. LATSHA: Good morning.

19 MR. OXER: Good morning.

20 MS. LATSHA: I'm sorry. Jean Latsha, Housing
21 Tax Credit Program manager.

22 This is something that we haven't done in the
23 past at this level, so after the rules are approved, in
24 between the time that the rules are approved and
25 applicants turn in their applications, Cameron and I field

1 hundreds and hundreds of questions at the application
2 workshops, emails, phone calls, about how to apply the
3 rules to the scoring items that applicants are looking at.

4 And in all years past, we have published frequently asked
5 questions on the website based on all of that
6 correspondence.

7 This year we want to just want to take that one
8 step further and make sure that the Board basically agrees
9 with the guidance that we have issued through those
10 frequently asked questions. Otherwise, I think the real
11 reason for this is we could get to a point further down
12 the cycle where someone has appealed a scoring item or
13 something to that effect, we would point to guidance that
14 we gave through a frequently asked question to defend our
15 own position, only to find out that you didn't agree with
16 the guidance that we gave.

17 That being said, I can go through some of these
18 questions, or I can go through all of them, or just some
19 that you might have questions about. Some of them are
20 pretty administrative, just how do I request a waiver.
21 Some of them are pretty straightforward, just some
22 applicants were confused about the language but the
23 language itself was pretty straightforward. And some of
24 them caused us a little bit of brain damage, but we were
25 able to reach a consensus on how that language would be

1 interpreted.

2 A lot of them involve questions about the rural
3 opportunity index, and I imagine we'll probably see some
4 issues on that in the cycle, regardless. There were some
5 interesting questions about the opportunity index and
6 community revitalization points and how those point items
7 interact with each other as they relate to provisions for
8 the boost and the tiebreaker and possibly relocated at-
9 risk deals. And there was some clarification on local
10 political subdivision funding, but again, I think that was
11 pretty straightforward in the rule, just a little bit
12 confusing to some of the applicants that might be in ETJs
13 and things like that.

14 Like I said, I can just take questions from the
15 Board, or go through any of the specific questions.

16 MR. OXER: Okay. Are there any questions of
17 the Board? What was the most contentious issue that you
18 had, the one that generated the most commenting?

19 MS. LATSHA: You know, I would say the rural
20 opportunity index. This is a scoring item where not only
21 was it a little bit confusing to some applicants to figure
22 out how they would even be eligible for points in the
23 first place because it's kind of this two-pronged test,
24 but it also involves being in proximity to certain
25 services such as a health care facility, daycare centers

1 and things like that, and these are terms that aren't
2 really defined, things like senior center, full-service
3 grocery store.

4 So we tried to give some guidance on how staff
5 would interpret whether or not an applicant was going to
6 be eligible for those points if they were located to,
7 let's say, a daycare center that served infants and
8 toddlers but didn't take pre-kindergarten kids, or if they
9 were in proximity to a convenience store that, as we liked
10 to say in the application workshops, had hot dogs and
11 bananas but nothing else, is that a full-service grocery
12 store, things like this. So we tried to answer those
13 questions.

14 I imagine, like I said, that I would be
15 surprised if we still didn't see this come up, but I feel
16 like giving a little bit more guidance to the applicants
17 at this stage in the game at least will limit the number
18 of appeals we might see in the future on this type of
19 item. I would say that was the most contentious.

20 MR. OXER: So it was more a matter of educating
21 them to what the intent was on each one of these,
22 answering those questions, and encouraging or creating a
23 history of how it would be interpreted.

24 MS. LATSHA: Yes, sir.

25 MS. BINGHAM ESCAREÑO: Mr. Chair.

1 MR. OXER: Ms. Bingham.

2 MS. BINGHAM ESCAREÑO: I really like that you
3 put effort into the frequently asked questions, and like
4 when you read through them, the ETJ stuff and the grocery
5 store stuff and the daycare stuff, there on common themes
6 that we hear, and I appreciate your realism that this
7 won't answer everybody's questions or solve all the
8 problems, but I think it's a good document, I think it's a
9 good working document. My recommendation would be, I
10 would say I'm prepared to take action here and make a
11 motion, and then if there are any comments after that
12 about specific ones, but overall, I don't know about the
13 rest of the Board members, but I am comfortable that that
14 it's a well thought out document.

15 MR. OXER: Hold that thought for a second. I
16 can tell we've got an audio effort. Are we good?

17 (Pause while audio issues were solved.)

18 MR. OXER: As a comment on overseeing a program
19 like this, it's not unlike any other management
20 transitional change in a political process, the more spade
21 work you do up front, the less painful it is afterward to
22 move the rocks. So I'm completely on your side in terms
23 of the more outreach we do, the less likely it is that
24 somebody can contend that the interpretation had changed.

25 MR. IRVINE: And I will say that this is the

1 result, in each of these answers, of a process where a
2 roomful of us got together and we hashed these things out,
3 sometimes hours on end, sometimes back and forth drafts.
4 We would gleefully take opposing positions, we would try
5 to speak for kind of fringe approaches, and ultimately,
6 what we coalesced around was unanimity that this was the
7 common sense approach that was consistent with our
8 statutory constraints, our rules and the policy intent
9 behind those statutes and rules.

10 MR. OXER: Common sense in government, what a
11 concept. Right?

12 (General laughter.)

13 MR. OXER: Okay. Are there any other questions
14 of the Board?

15 (No response.)

16 MR. OXER: In that case, Ms. Bingham, I'd
17 invite you to offer us a motion.

18 MS. BINGHAM ESCAREÑO: I move to accept the
19 staff's presentation of the frequently asked questions for
20 the 2014 9 percent.

21 MR. OXER: So the resolution is that we are
22 agreeing that the information you're putting forth, we
23 agree with them conceptually. Is that correct, Jean?

24 MS. LATSHA: Yes, sir.

25 MR. OXER: All right. Motion by Ms. Bingham.

1 Do we hear a second?

2 MR. McWATTERS: Second.

3 MR. OXER: Second by Professor McWatters.

4 There appears to be no public comment. Motion by Ms.
5 Bingham, second by Professor McWatters on item 3(b). All
6 in favor?

7 (A chorus of ayes.)

8 MR. OXER: And opposed?

9 (No response.)

10 MR. OXER: There are none.

11 MS. LATSHA: Thank you.

12 MR. OXER: Thanks, Jean. Very good job. I
13 echo Ms. Bingham's sentiments. It's a very good job
14 taking what can be a very contentious item and detailed
15 item and trying to keep it smooth and predictable as much
16 as possible.

17 Okay, Cameron.

18 MR. DORSEY: All right. This item is related
19 to the possible adoption of a process to allow 9 percent
20 tax credit applicants applying in 2014 to apply for HOME
21 money, despite the fact that we may not have that money
22 available to us yet and it may not be available in a NOFA.

23 We did something very similar last year, it was
24 actually, I think, in December of 2012 for the 2013 cycle
25 that we took action to do this. We carried that out in

1 the 2013 tax credit cycle. It's certainly not the most
2 streamlined way to allocate HOME money, however, I think
3 there's a good underlying policy to move forward with this
4 type of process.

5 The issue, the core issue that we're dealing
6 with and the reason that kind of necessitates this type of
7 process is that over time we've gotten more and more out
8 of sync with the 9 percent program and when we receive our
9 HOME money from HUD. In years past, five or six years
10 ago, we could see a grant agreement from HUD as early as
11 March or April, and last year I think we got that grant
12 agreement from HUD at the end of July, and so it makes it
13 really difficult, obviously, when you don't get money
14 until you're at the point of allocating tax credits to
15 then make that money available in a NOFA to those same
16 applicants and have evaluated that it's financially viable
17 and all this kind of other stuff. So this process is to
18 help kind of bring those, basically compensate for that
19 lack of alignment that's developed over time.

20 The process would apply only to 9 percent tax
21 credit applicants that also would like to seek HOME funds.
22 The way we have it drafted now in the recommendation is
23 that it only be made available to applications for
24 development in high opportunity areas or areas that would
25 score on the opportunity index.

1 MR. OXER: Hold on a second, Cameron.

2 (Pause while audio issues were solved.)

3 MR. DORSEY: So in effect, what this does is it
4 provides an avenue for folks to structure applications
5 that may not otherwise be financially viable. In some
6 cases those may be rural applications, they may be
7 applications in areas that would score on the opportunity
8 index but that aren't in participating jurisdictions where
9 HOME money isn't available and they may need that HOME
10 money to fill a gap in financing.

11 The award maximum we've proposed is \$1 million.

12 The policy outlined in your Board materials makes it
13 evident that there is some level of risk associated with
14 applying for these funds, given that we don't have them
15 yet. For example, HUD could, for whatever reason, not
16 make that amount of money available to us, they may not
17 make it available it to us when we expect them to make it
18 available to us, and they may not make it available to us
19 at all, although I don't necessarily expect that, and so
20 there is some level of risk associated with applying for
21 it.

22 At the same time, I think it helps us out a lot
23 in one really important regard, and that is we get the
24 process moving to get funds allocated before we have them
25 and that helps us meet our HUD commitment deadline earlier

1 and puts us at less risk of missing that deadline when it
2 comes up, which is basically that we have to commit HUD
3 funds within two years of receiving those funds. And by
4 commitment, HUD's current definition and interpretation is
5 basically they need to be really close to closing in order
6 for those in order to commit those funds, and so it's not
7 when the Board approves the award, it's further down the
8 road. So this gives us a bit of a head start, it gives us
9 a running start at that deadline, puts us in a better
10 position to meet it and not lose HOME money to the federal
11 government.

12 So anyhow, staff would recommend that the Board
13 adopt this type of policy and make available this process
14 for the 2014 9 percent tax credit applicants that would
15 also like to seek HOME funds.

16 MR. OXER: Thanks, Cameron. Any questions of
17 the Board? I have a question. How do you anticipate the
18 amount that's expected from HUD?

19 MR. DORSEY: Sure. I think at this point we
20 expect a small increase over last year, but it's not going
21 to be dramatic. At the height of our kind of HOME
22 allocation, we were at \$42 million, that was three or four
23 years ago, and last year we had \$24-some odd million, and
24 I think we won't be significantly higher than that,
25 certainly won't make up that kind of dramatic gap. I've

1 given estimates based on our \$24 million allocation from
2 last year, and that is that we would expect to be able to
3 make about \$9.3 million available in the general set-
4 aside. I inverted these numbers in one spot in here.
5 \$9.3- in the general set-aside and I believe \$3.6 million
6 in the CHDO set-aside which is for community housing
7 development organizations, it's non-profits with certain
8 other characteristics.

9 MR. OXER: All right. So let's take the last
10 of the marginal projects. I'll pick a set-aside group,
11 the general set-aside there's \$9 million, and there are a
12 dozen projects that file for this, put a million dollars
13 apiece in each one of them as the maximum, and they all
14 qualify but there's not enough money. You get down to the
15 layering on that and they qualify in terms of the tax
16 credit round, but then they don't manage to be successful
17 or economically viable unless they have those funds.
18 Does that take them out and it rotates the list up?

19 MR. DORSEY: It could result in that type of
20 scenario. We've been lucky because that is a present
21 concern in every tax credit cycle where we're also making
22 HOME money available, whether we have a NOFA out or not.
23 Since I've been involved with the HOME program in 2008, I
24 have not seen that occur. We've ultimately been able to
25 make sure that we've had enough HOME money to allocate to

1 everyone that also requested 9 percent credits and was in
2 the money for a 9 percent award. We have not had the
3 experience where we were able to get down to someone that
4 was in the money on 9 percent but too low on HOME funds
5 which caused any concern. So I'm not exactly sure how we
6 would deal with that, so we would have to deal with that
7 when we got there.

8 MR. OXER: Well, it's not unlike when we had to
9 deal with year before last, 2012. You had eight
10 variables, or seven variables and eight distinctions you
11 had to make, and we had to come up with a decision at the
12 very end and figure out a way to allocate.

13 MR. DORSEY: Sure. It would be something that
14 was recognized during underwriting and so likely it would
15 be dealt with through some kind of condition that they
16 identify some alternative source of financing, probably by
17 tax credit commitment or something like that, to fill the
18 gap, given that they aren't going to get HOME funds if, in
19 fact, it's not viable without those HOME funds. There are
20 instances in which a transaction might be viable without
21 the HOME funds they requested, albeit tenuously, it can
22 put a lot of strain on a deal, but it could result in
23 circumstance where they just have to increase deferred
24 developer fee and otherwise the transaction remains solid.

25 MR. OXER: I mean, I'm entirely in favor -- the

1 things I do in my day job, I'm entirely in favor of being
2 able to get stuff started for the long tail planning
3 that's required so you're not trying to cram all of this
4 down into one short little period. To me, it makes sense
5 to try to do this. That said, what do we do if it doesn't
6 work, and the probability based on your data projecting
7 forward about the likelihood that it won't work. I like
8 the concept of the latitude for the staff being to be able
9 to make that work, as long as you come back and we have an
10 opportunity to make decisions.

11 MR. DORSEY: Right. And if I saw that coming
12 up, if I saw that ahead of time, I would probably bring it
13 before we got there and say, All right, here's some
14 options about how we deals with this. The question is
15 just can I predict that happening, and that's the tough
16 part.

17 MR. OXER: Right. If it was easy, anybody
18 could do it. That's why we've got you.

19 Okay. Item 3(c), can I have a motion to
20 consider?

21 DR. MUÑOZ: So moved.

22 MR. OXER: Okay. Motion by Dr. Muñoz to move
23 staff recommendation. Is there a second?

24 MS. BINGHAM ESCAREÑO: Second.

25 MR. OXER: Second by Ms. Bingham. And we have

1 comment.

2 MR. HOOVER: My name is Dennis Hoover, and I
3 represent the Rural Rental Housing Association of Texas
4 which has over 25,000 USDA financed units out there,
5 mainly in small towns. Probably the typical USDA rural
6 development property is 32 units and 25 or 30 years old,
7 and some of them have some rental assistance, Section 8 or
8 rental subsidy, I'd probably say half of them don't or
9 maybe 40 percent of them don't.

10 And USDA is sort of a legacy program, they
11 don't have much money, they don't have many people. We
12 depend heavily upon tax credits and our HOME financing to
13 rehab these units out there in small towns that are
14 desperately needed. Some of those towns will have a new 9
15 percent tax credit deal built in them but a lot of them
16 won't, and even 25 years old and badly needing a rehab,
17 these USDA units are sometimes some of the only, and
18 typically the best, apartments in town, so they're badly
19 needed.

20 This year is kind of a double whammy for us.
21 The tax credit percentage rate going down from 9 percent o
22 the monthly floating rate, currently about 7.6, and then
23 there's no HOME money to be had for rehabs this year, I
24 think due to a decision made, I suppose, internally
25 because of HUD is putting pressure on the state to come up

1 with a rehab building code of some sort. So I understand
2 that we will not have the possibility of HOME funds for
3 rehab this year, and I think the guys like myself, the
4 developers, the owners, looking the pre-app list, there's
5 just as many pre-apps and maybe one or two more than there
6 was last year.

7 But I think what we've done, if we don't have
8 soft financing there, if we don't have HOME financing that
9 we typically get a zero or one percent for 30 or 40 years,
10 you obviously have to go out and depend on market rate
11 financing, something at 5-3/4 or 6 percent, and that cuts
12 the deal in half. These things need at least a \$40,000
13 per unit rehab. The deals that we can do this year are
14 probably \$20,000 per unit rehab. You move at the bigger,
15 better places with rental assistance, typically in places
16 with higher rents where you can do a bigger rent increase
17 to pay for that market rate financing. And so we'll use
18 all of our allocation of tax credits, I think there's
19 three times the amount of money applied for than what is
20 available.

21 But I'm just here to say we badly need that
22 HOME financing. There's a lot of deals that won't be done
23 just because there's not soft financing available like
24 there was in years past. And so here's the whole range of
25 properties that could be helped, if there's no soft

1 financing, you have to do the bigger and better deals, and
2 if there's no HOME financing, you keep passing up the
3 deals that need it to get to the bigger and better,
4 richer. I'm doing three deals in Williamson County this
5 year because the rents are higher.

6 And so that's all to say we need that HOME
7 financing. It looks like it's not going to be possible
8 this year, no fault of our own, but just want to keep that
9 in front of you.

10 MR. OXER: Thanks, Dennis. Any questions from
11 the Board? So take it your assessment is we need to keep
12 pushing these programs with what's available.

13 MR. HOOVER: To push them what?

14 MR. OXER: We keep making these available as
15 much as we can.

16 MR. HOOVER: Yes. I know everybody wants the
17 HOME, we need it worse than those guys do.

18 (General laughter.)

19 MR. OXER: I think everybody in here says that
20 when they come up. Thanks for coming.

21 MR. HOOVER: Thank you.

22 MR. OXER: All right. No other public comment.

23 A motion by Dr. Muñoz and second by Ms. Bingham to accept
24 staff recommendation, move staff recommendation on item
25 3(c). All in favor?

1 (A chorus of ayes.)

2 MR. OXER: And opposed?

3 (No response.)

4 MR. OXER: There are none. It's unanimous.

5 Okay, Tom.

6 MR. GOURIS: I'm grateful to say good morning.

7 Tom Gouris, deputy executive director for Asset Analysis
8 and Management.

9 Item 4 amounts to a status update on one of the
10 remaining HOME Multifamily monitoring issues we've brought
11 to you before. One of the opportunities that we're
12 pursuing is a substitution of units on an alternative
13 property. As you may recall, we first considered
14 reconstruction of the existing site which is a site that
15 we control, but we shelved that idea because of the time
16 issues and cost issues.

17 While we previously received Board approval for
18 the use of revenue generated from loans originally made
19 with the TCAP funds to resolve these Multifamily HOME
20 issues, and there are no restrictions blocking the use of
21 this source to acquire a multifamily property, HUD has not
22 yet approved the use of these funds in the satisfaction of
23 the HOME requirement.

24 That's the update. I would suggest that any
25 specifics of the legal strategy and/or negotiations with

1 regards to third parties on potential real estate
2 transactions be reserved for an executive session, if
3 that's needed.

4 MR. OXER: Good. Any questions of Tom?

5 (No response.)

6 MR. OXER: Okay. That's a report item, and
7 thanks for being here. Happy new year, by the way.

8 MR. GOURIS: Happy new year. Thanks.

9 MR. OXER: Okay. Everybody sit still for a
10 second. We're going into an executive session and we have
11 several things to consider. We are hoping to have that
12 done and be back before lunch and get finished up here.

13 The Governing Board of the Texas Department of
14 Housing and Community Affairs will go into closed session
15 at this time, pursuant to the Texas Open Meeting Act, to
16 discuss pending litigation with its attorney under Section
17 551.071 of the Act, to receive legal advice from its
18 attorney under Section 551.071 of the Act, to discuss
19 certain personnel matters under Section 551.074 of the
20 Act, to discuss certain real estate matters under Section
21 551.072 of the Act, and to discuss certain issues related
22 to fraud, waste or abuse under Section 2306.039(c) of the
23 Texas Government Code.

24 The closed session will be held in the anteroom
25 chamber behind us. The date is January 23 and the time is

1 11:31. We're anticipating that this will be a reasonably
2 short executive session, just for updates. We anticipate
3 being back fairly quickly, and we're not going to break
4 for lunch until we get back. So with that, we'll be back.

5 (Whereupon, at 11:31 a.m., the meeting was
6 recessed, to reconvene this same day, Thursday, January
7 23, 2014, following conclusion of the executive session.)

8 MR. OXER: Okay. Good afternoon, again,
9 everybody. I see it's 12:16, we're back in session. We
10 received advice from our counsel and made no decision, and
11 no further action was taken.

12 So with that, this is the point where we offer
13 an opportunity for those here to make comments for items
14 for the agenda going forward. Would anybody care to make
15 any comments?

16 (No response.)

17 MR. OXER: That's the right answer. That being
18 said, does anybody on the staff have a comment? Any
19 member of the Board have a comment?

20 (No response.)

21 MR. OXER: Okay. Then I'll say as chairman,
22 thanks for being here, happy new year, glad everybody is
23 back in the saddle and ready to go again. I'll entertain
24 a motion to adjourn, please.

25 MS. BINGHAM ESCAREÑO: So moved.

1 MR. GANN: Second.

2 MR. OXER: Motion by Ms. Bingham, second by Mr.
3 Gann to adjourn. No public comment required. All in
4 favor?

5 (A chorus of ayes.)

6 MR. OXER: Opposed?

7 (No response.)

8 MR. OXER: There are none. Thanks, folks. See
9 you in February.

10 (Whereupon, at 12:16 p.m., the meeting was
11 concluded.)

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C E R T I F I C A T E

MEETING OF: TDHCA Board
LOCATION: Austin, Texas
DATE: January 23, 2014

I do hereby certify that the foregoing pages, numbers 1 through 70, inclusive, are the true, accurate, and complete transcript prepared from the verbal recording made by electronic recording by Penny Bynum before the Texas Department of Housing and Community Affairs.

(Transcriber) 01/29/2014
(Date)

On the Record Reporting
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